

# ICC Tribunal Declares Trump and Duterte Guilty of Crimes Against Humanity

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Philippine **President Rodrigo Duterte** and his government committed war crimes and crimes against humanity, aided and abetted by U.S. **President Donald Trump** and his administration, according to a recent ruling from the International Peoples' Tribunal on the Philippines.

The tribunal, which was held in Brussels, Belgium, on September 18 and 19, 2018, rendered its <u>84-page decision</u> on these crimes on March 8. Conveners of the tribunal included the International Association of Democratic Lawyers, European Association of Lawyers for Democracy and World Human Rights, Haldane Society of Socialist Lawyers, IBON International, and the International Coalition for Human Rights in the Philippines. A panel of eight jurors from Egypt, France, Italy, Malaysia, the Netherlands and the United States heard testimony from 31 witnesses, including me.

These jurors ordered the defendants to make reparations; to provide compensation or indemnification, restitution and rehabilitation; and to be subjected to possible prosecution and sanctions for their crimes. Although the tribunal does not have the power to enforce those measures, its findings of facts and conclusions of law could be used to bolster the preliminary examination of crimes by the Duterte regime currently pending in the International Criminal Court (ICC).



"The Tribunal has finally rendered its historical and comprehensive decision," **Edre Olalia**, president of the National Union of Peoples' Lawyers (NUPL) in the Philippines, who also served as clerk of the tribunal, told Truthout in an email.

"It is extensive in its presentation of the facts and evidence" and contains "an incisive elaboration of the nexus between the acts and omissions of

Defendants and their accountability under a plethora of international instruments."

Olalia added that the decision "sends out a message loud and clear: a people continually victimized by authoritarian and repressive governments and exploitative entities will seek justice wherever they can before those who are willing to give them a fighting chance." Finally, Olalia said,

"the decision remains ever more relevant to this day and time when the Filipinos are still struggling to ride out the storm of tyranny, brutality, corruption, misogyny and repression."

Much of this tyranny, brutality and corruption has been endorsed, whether implicitly or explicitly, by the United States. The unholy alliance between the Philippine and U.S. governments is long-standing. For the past 18 years, under Presidents Bush, Obama and Trump, the United States has continued to provide assistance to the Philippine government, which enables it to commit war crimes and crimes against humanity against its own people and deny them their legal right to self-determination.

After the 9/11 attacks, Bush declared the Philippines a second front in the war on terror, calling it "Operation Enduring Freedom-Philippines." The Philippine government used Bush's campaign as an opportunity to escalate its vicious counterinsurgency program against Muslims and individuals and organizations that oppose its policies.

The Philippine government labels specific people and groups as "terrorists," which makes them targets of the regime. The government also engages in "red tagging" — political vilification. These labels can lead to harassment, assault, detention, torture and even murder. Targets are frequently human rights activists and advocates, political opponents, community organizers or groups struggling for national liberation.



Indeed, attorney **Benjamin Ramos**, secretary general of the National Union of Peoples' Lawyers, was assassinated on <u>November 6, 2018</u>, two months after the tribunal proceedings.

"Atty. Ramos was a leading human rights lawyer in Negros, who passionately advocated for genuine agrarian reform and peasant rights," the NUPL said in a statement.

Ramos was the 34th lawyer killed by the Duterte regime. Two more have been killed since.

The tribunal found Defendants Rodrigo Duterte and his regime, and Donald Trump and his administration guilty of gross and systematic violations of civil, political, economic, social and cultural rights; and the rights of the people to national self-determination and development.

Duterte is responsible for the crimes of his administration under the doctrine of <u>Command Responsibility</u>. Commanders are criminally liable for murders and other crimes committed by their subordinates if they knew or should have known they would be committed and they did nothing to stop or prevent it.

Liability for the Trump administration was based on its role as accomplice to Duterte's crimes. The Rome Statute of the ICC includes <u>aiding and abetting</u> liability for war crimes. An individual can be convicted of a war crime in the ICC if he or she "aids, abets or otherwise assists" in the commission or attempted commission of the crime. This includes "providing the means for its commission." The U.S. government supplied the Duterte regime with <u>\$175</u> <u>million</u> in foreign military financing in 2017 and 2018, and <u>\$111 million</u> in 2019.

#### **Violations of Civil and Political Rights**

The tribunal found the Duterte regime responsible for "mass murder, gross violations of the right to due process, unabated killings, attacks, terrorist-tagging and criminalisation of human rights defenders and political dissenters, muzzling of the right to free expression, impunity to the hilt, general situation of unpeace, and the utter contempt for human rights."

Duterte is perpetrating a ruthless "war on drugs," which has taken the form of a violent war on suspected drug users. Most victims of the drug war are poor people from the slums. A police memo ordered that suspected drug users be "neutralized" or killed. The government admits to killing at least 4,410 people suspected of drug use as of July 31, 2018. Independent sources put the number at 23,000. The police claim that they acted in self-defense.



But, tribunal prosecutor **Neri Colmenares**, the chairperson of the National Union of Peoples' Lawyers, argued,

"direct evidence including eyewitness's accounts, CCTV and others show that the police, themselves, killed the victims [who were] not fighting back. They have been killing the victims while the victims were kneeling and pleading for their lives."

Colmenares noted the brazenness of these killings, saying,

"They were committed in broad daylight, in public places, in front of many witnesses ... even near police stations showing that the perpetrators were never afraid at all at being accosted by the authorities."

There is a culture of impunity for officials in the Philippines. Police officers who carry out illegal killings are not brought to justice. They are <u>promoted</u> to higher posts.

Many lawyers are afraid to defend drug suspects for fear they might be killed. Since Duterte took office on July 1, 2016, the regime has illegally killed 10 prosecutors, 21 lawyers, three judges, and 13 journalists.

"The extra-judicial killings have also intensified against human rights defenders and the progressive sections of Philippine civil society who have criticized the current undemocratic and anti-people policies and systems," the tribunal wrote. "As of June 2018, 169 leaders of the progressive movement have been victims of extrajudicial-killings (EJKs) and an additional 509 political prisoners are illegally jailed, subjected to trumped-up criminal charges and planted evidence."

Duterte is unapologetic. On September 27, 2018, he publicly admitted,

"My only sin is the extrajudicial killings."

Extrajudicial means outside the law.

**Fatou Bensouda**, chief prosecutor of the International Criminal Court <u>wrote</u> in an October 2016 statement about the situation in the Philippines that extra-judicial killings may fall under the jurisdiction of the ICC "if they are committed as part of a widespread or systematic attack against a civilian population pursuant to a State policy to commit such an attack." That is the definition of a crime against humanity.

Witnesses testified at the tribunal that suspects and prisoners endure physical and psychological torture. **Janry Mensis**, a miner in Mindanao, testified via video. He described how he and his brother were arrested, detained and tortured. They were tied and detained inside an ambulance for nine days. Then they were hogtied and their mouths covered with packing tape. The soldiers then strangled them. When the brothers pretended to be unconscious, they were thrown into a pit with wood and oil and set afire. They dragged themselves out of the pit after the soldiers left them for dead. They both suffered third-degree burns and other injuries from the torture.

Duterte declared Martial Law in Mindanao on May 23, 2017, purportedly in response to an invasion in one city by an alleged ISIS-inspired group (ISIS is also known as Daesh). His government has used the Martial Law to conduct illegal arrests and detentions, enforced disappearances, forced displacement and arbitrary deprivation of property, destruction of mosques and schools, and arbitrary denial of humanitarian aid to civilians caught in the crossfire.

After considering this evidence, the tribunal found violations of the International Covenant on Civil and Political Rights; Universal Declaration of Human Rights; Geneva Conventions; Nuremberg Tribunal; International Convention on the Elimination of All Forms of Racial

Discrimination; Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment; and UN Declaration on Human Rights Defenders.

Murder, torture and cruel treatment constitute war crimes under the Rome Statute and the Geneva Conventions.

Murder or torture committed as part of a widespread or systematic attack directed against any civilian population, with knowledge of the attack, constitute crimes against humanity under the Rome Statute.

#### **Violations of Economic, Social and Cultural Rights**

The Philippine and U.S. governments were not the only entities on trial at the tribunal. Other defendants included the International Monetary Fund (IMF), the World Bank, the World Trade Organization (WTO), and transnational corporations and foreign banks doing business in the Philippines.

"Duterte's economic policies result in the deprivation of genuine government service as they divert public funds to corruption and big ticket projects demanded by Defendants World Bank, IMF, WTO and transnational corporations," the tribunal wrote.

The tribunal determined that Duterte "has perpetrated anti-democratic and exclusionary economics and governance as he dramatically perpetuates neoliberal policies imposed or influenced by Defendant actors and transnational entities doing business in the Philippines by the systematic violation of fundamental human rights as exemplified in the mining exploitation." Moreover, the tribunal concluded,

"This aggravates even more systemic violations of the people's social, economic and cultural rights."

Witnesses testified to "the impact of an exploitative system that has deprived millions of Filipinos of their livelihood, demolished the shanties of the marginalized poor, grabbed lands of the peasants and condemned workers to eternal poverty through perpetual contractualization and the exportation of labor, many of whom are victimized abroad," Colmenares summarized.

The evidence revealed the imposition of "an exploitative system which has reduced the Philippines into a producer of raw material for industries; reduced the Philippines into a mere source of cheap labor and a lucrative and pliant market for their goods." This is called neoliberalism.

The tribunal concluded that the Duterte regime "has consistently failed to provide the basic rights to work; to living wages and regular employment; to land; to an adequate standard of living; and to health, housing and education." The tribunal also faulted the regime for imposing "new taxes that hit primarily the poor; and forced displacement of poor families to install tourism projects on their lands."

"Farmers are deprived of the lands they have tilled for ages and are attacked; workers are exploited and their strikes violently dispersed; the urban poor remain homeless and threatened when they assert their rights; education is

commercialized and inaccessible to the great majority," the tribunal noted. In addition, "thousands are forced to migrate daily, including nurses, under a labor export policy; the right to livelihood is curtailed; and distressed overseas workers are neglected and abandoned."

The tribunal found violations of the International Covenant on Economic, Social and Cultural Rights; Universal Declaration of Human Rights; Convention Concerning Freedom of Association and Protection of the Right to Organize; Convention on the Right to Organize and Bargain Collectively; Algiers Declaration; Convention on the Elimination of All Forms of Discrimination Against Women; and International Convention on Protections of Rights of All Migrant Workers and their Families.

## **Violations of the Rights to National Self-Determination and Development**

"Duterte has essentially demonstrated his allegiance to US imperialist goals in Asia-Pacific region," the tribunal concluded. His government "also overturned anew the victory of the people in removing US military bases."

The tribunal explained how the U.S. bases in the Philippines facilitate Duterte's counterinsurgency program:

"US presence and the permanent and expanded basing of US troops are further emboldening the Defendant Duterte government in implementing the counterinsurgency program Oplan Kapayapaan patterned after the 2009 US Counterinsurgency Guide and financed by Defendant US government."

U.S. government assistance to the Duterte government includes the provision of "intelligence, funding, orientation, training and arms to promote and pursue its economic and geopolitical interests in the region."

The tribunal adopted my testimony as follows:

"US military aid to the Philippine government facilitates its commission of war crimes and crimes against humanity against its own people. Like Philippine leaders, US political and military leaders could be liable in the International Criminal Court as aiders and abettors of war crimes and crimes against humanity."

The Filipino people have the right to self-determination, which includes the right to development. As stated in the Declaration on the Right to Development, it is "by virtue of" self-determination that peoples "have the right freely to determine their political status and to pursue their economic, social and cultural development." The people have the "inalienable right to full sovereignty over all their national wealth and resources."

Witnesses documented widespread and systematic attacks on indigenous peoples and national minorities, and the use of white phosphorous gas and enforced disappearances, which amount to crimes against humanity.

"Philippine and US political and military leaders do not enjoy impunity for their

crimes. Achieving justice for the Filipino people is not just a matter for people in the Philippines. Americans and other people throughout the world have a responsibility to bring the criminals to justice," the tribunal wrote, adopting my testimony. "The Filipino people continue their valiant struggle for national liberation and self-determination. Providing legal accountability for the crimes of Philippine and US officials will help to deter them from committing additional crimes."

In February 2018, Bensouda <u>opened a preliminary examination</u> into possible crimes committed since at least 1 July, 2016, in the context of the "war on drugs" campaign launched by the Philippine government. A preliminary examination is an initial step to determine whether there is a reasonable basis to proceed with a full investigation.

The following month, in March 2018, the Philippine government <u>submitted a withdrawal</u> from the Rome Statute. It takes effect one year later. Bensouda responded,

"A withdrawal has no impact on on-going proceedings or any matter which was already under consideration by the Court prior to the date on which the withdrawal became effective."

Even if the ICC does not ultimately investigate and prosecute war crimes and crimes against humanity committed by military and police officials of the Philippine government, other countries could bring the offenders to justice under the well-established principle of universal jurisdiction.

Any country can try a foreign national for war crimes and crimes against humanity when the suspect's home country is unable or unwilling to prosecute, and Duterte has proved unwilling to prosecute those responsible for the heinous crimes against the Filipino people.

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