

# Could the Cold War Return with a Vengeance? Most Momentous Military Planning on Earth. Invitation to Disaster

The Pentagon Plans for a Perpetual Three-Front "Long War" Against China and Russia

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NATO War Agenda

Think of it as the most momentous military planning on Earth right now. Who's even paying attention, given the eternal <u>changing of the guard</u> at the White House, as well as the latest in tweets, <u>sexual revelations</u>, and <u>investigations</u> of every sort? And yet it increasingly looks as if, thanks to current Pentagon planning, a twenty-first-century version of the Cold War (with dangerous new twists) has begun and hardly anyone has even noticed.

In 2006, when the Department of Defense spelled out its future security role, it saw only one overriding mission: its "Long War" against international terrorism. "With its allies and partners, the United States must be prepared to wage this war in many locations simultaneously and for some years to come," the Pentagon's *Quadrennial Defense Review* explained that year. Twelve years later, the Pentagon has officially announced that that long war is drawing to a close — even though at least seven counterinsurgency conflicts still rage across the Greater Middle East and Africa — and a new long war has begun, a permanent campaign to contain China and Russia in Eurasia.

"Great power competition, not terrorism, has emerged as the central challenge to U.S. security and prosperity," <u>claimed</u> Pentagon Comptroller David Norquist while releasing the Pentagon's \$686 billion budget request in January. "It is increasingly apparent that China and Russia want to shape a world consistent with their authoritarian values and, in the process, replace the free and open order that has enabled global security and prosperity since World War II."

Of course, just how committed President Trump is to the preservation of that "free and open order" remains questionable given his determination to scuttle international treaties and ignite a global trade war. Similarly, whether China and Russia truly seek to undermine the existing world order or simply make it less American-centric is a question that deserves close attention, just not today. The reason is simple enough. The screaming headline you should have seen in any paper (but haven't) is this: the U.S. military has made up its mind about the future. It has committed itself and the nation to a three-front geopolitical struggle to resist Chinese and Russian advances in Asia, Europe, and the Middle East.

Important as this strategic shift may be, you won't hear about it from the president, a man lacking the attention span necessary for such long-range strategic thinking and one who views Russia's Vladimir Putin and China's Xi Jinping as "frenemies" rather than die-hard

adversaries. To fully appreciate the momentous changes occurring in U.S. military planning, it's necessary to take a deep dive into the world of Pentagon scripture: budget documents and the annual "posture statements" of regional commanders already overseeing the implementation of that just-born three-front strategy.

#### The New Geopolitical Chessboard

This renewed emphasis on China and Russia in U.S. military planning reflects the way top military officials are now reassessing the global strategic equation, a process that began long before Donald Trump entered the White House. Although after 9/11, senior commanders fully embraced the "long war against terror" approach to the world, their enthusiasm for endless counterterror operations leading <u>essentially nowhere</u> in remote and sometimes strategically unimportant places began to wane in recent years as they watched China and Russia modernizing their military forces and using them to intimidate neighbors.

While the long war against terror did fuel a vast, ongoing expansion of the Pentagon's Special Operations Forces (SOF) — now a secretive army of 70,000 nestled inside the larger military establishment — it provided surprisingly little purpose or real work for the military's "heavy metal" units: the Army's tank brigades, the Navy's carrier battle groups, the Air Force's bomber squadrons, and so forth. Yes, the Air Force in particular has played a major supporting role in recent operations in Iraq and Syria, but the regular military has largely been sidelined there and elsewhere by lightly equipped SOF forces and drones. Planning for a "real war" against a "peer competitor" (one with forces and weaponry resembling our own) was until recently given far lower priority than the country's neverending conflicts across the Greater Middle East and Africa. This alarmed and even angered those in the regular military whose moment, it seems, has now finally arrived.

"Today, we are emerging from a period of strategic atrophy, aware that our competitive military advantage has been eroding," the Pentagon's new National Defense Strategy declares.

"We are facing increased global disorder, characterized by decline in the long-standing rules-based international order" — a decline officially attributed for the first time not to al-Qaeda and ISIS, but to the aggressive behavior of China and Russia. Iran and North Korea are also identified as major threats, but of a distinctly secondary nature compared to the menace posed by the two great-power competitors.

Unsurprisingly enough, this shift will require not only greater spending on costly, high-tech military hardware but also a redrawing of the global strategic map to favor the regular military. During the long war on terror, geography and boundaries appeared less important, given that terrorist cells seemed capable of operating anyplace where order was breaking down. The U.S. military, convinced that it had to be equally agile, readied itself to deploy (often Special Operations forces) to remote battlefields across the planet, borders be damned.

On the new geopolitical map, however, America faces well-armed adversaries with every intention of protecting their borders, so U.S. forces are now being arrayed along an updated version of an older, more familiar three-front line of confrontation. In Asia, the U.S. and its key allies (South Korea, Japan, the Philippines, and Australia) are to face China across a line extending from the Korean peninsula to the waters of the East and South China Seas and

the Indian Ocean. In Europe, the U.S. and its NATO allies will do the same for Russia on a front extending from Scandinavia and the Baltic Republics south to Romania and then east across the Black Sea to the Caucasus. Between these two theaters of contention lies the ever-turbulent Greater Middle East, with the United States and its two crucial allies there, Israel and Saudi Arabia, facing a Russian foothold in Syria and an increasingly assertive Iran, itself drawing closer to China and Russia. From the Pentagon's perspective, this is to be the defining strategic global map for the foreseeable future. Expect most upcoming major military investments and initiatives to focus on bolstering U.S. naval, air, and ground strength on its side of these lines, as well as on targeting Sino-Russian vulnerabilities across them.

There's no better way to appreciate the dynamics of this altered strategic outlook than to dip into the annual "posture statements" of the heads of the Pentagon's "unified combatant commands," or combined Army/Navy/Air Force/Marine Corps headquarters, covering the territories surrounding China and Russia: Pacific Command (PACOM), with responsibility for all U.S. forces in Asia; European Command (EUCOM), covering U.S. forces from Scandinavia to the Caucasus; and Central Command (CENTCOM), which oversees the Middle East and Central Asia where so many of the country's counterterror wars are still underway.

The senior commanders of these meta-organizations are the most powerful U.S. officials in their "areas of responsibility" (AORs), exercising far more clout than any American ambassador stationed in the region (and often local heads of state as well). That makes their statements and the shopping lists of weaponry that invariably go with them of real significance for anyone who wants to grasp the Pentagon's vision of America's global military future.

## The Indo-Pacific Front

Commanding PACOM is Admiral Harry Harris Jr., a long-time naval aviator. In his <u>annual posture statement</u>, delivered to the Senate Armed Services Committee on March 15th, Harris painted a grim picture of America's strategic position in the Asia-Pacific region. In addition to the dangers posed by a nuclear-armed North Korea, he argued, China was emerging as a formidable threat to America's vital interests.

"The People's Liberation Army's rapid evolution into a modern, high-tech fighting force continues to be both impressive and concerning," he asserted. "PLA capabilities are progressing faster than any other nation in the world, benefitting from robust resourcing and prioritization."

Most threatening, in his view, is Chinese progress in developing intermediate-range ballistic missiles (IRBMs) and advanced warships. Such missiles, he explained, could strike U.S. bases in Japan or on the island of Guam, while the expanding Chinese navy could challenge the U.S. Navy in seas off China's coast and someday perhaps America's command of the western Pacific.

"If this [shipbuilding] program continues," he said, "China will surpass Russia as the world's second largest navy by 2020, when measured in terms of submarines and frigate-class ships or larger."



To counter such developments and contain Chinese influence requires, of course, spending yet more taxpayer dollars on advanced weapons systems, especially precision-guided missiles. Admiral Harris called for vastly increasing investment in such weaponry in order to overpower current and future Chinese capabilities and ensure U.S. military dominance of China's air and sea space.

"In order to deter potential adversaries in the Indo-Pacific," he declared, "we must build a more lethal force by investing in critical capabilities and harnessing innovation."

His budgetary wish list was impressive. Above all, he spoke with great enthusiasm about new generations of aircraft and missiles — what are called, in Pentagonese, "antiaccess/area-denial" systems — capable of striking Chinese IRBM batteries and other weapons systems intended to keep American forces safely away from Chinese territory. He also hinted that he wouldn't mind having new nuclear-armed missiles for this purpose — missiles, he suggested, that could be launched from ships and planes and so would skirt the Intermediate-Range Nuclear Forces Treaty, to which the U.S. is a signatory and which bans land-based intermediate-range nuclear missiles. (To give you a feel for the arcane language of Pentagon nuclear cognoscenti, here's how he put it: "We must continue to expand Intermediate Nuclear Force Treaty-compliant theater strike capabilities to effectively counter adversary anti-access/area-denial [A2/AD] capabilities and force preservation tactics.")

Finally, to further strengthen the U.S. defense line in the region, Harris called for enhanced military ties with various allies and partners, including Japan, South Korea, the Philippines, and Australia. PACOM's goal, he stated, is to "maintain a network of like-minded allies and partners to cultivate principled security networks, which reinforce the free and open international order." Ideally, he added, this network will eventually encompass India, further extending the encirclement of China.

## The European Theater

A similarly embattled future, even if populated by different actors in a different landscape, was offered by Army General Curtis Scaparrotti, commander of EUCOM, in <u>testimony</u> before the Senate Committee on Armed Services on March 8th. For him, Russia is the other China. As he put it in a bone-chilling description,

"Russia seeks to change the international order, fracture NATO, and undermine U.S. leadership in order to protect its regime, reassert dominance over its neighbors, and achieve greater influence around the globe... Russia has demonstrated its willingness and capability to intervene in countries along its periphery and to project power — especially in the Middle East."

This, needless to say, is not the outlook we're hearing from President Trump, who has long appeared <u>reluctant</u> to criticize Vladimir Putin or paint Russia as a full-fledged adversary. For American military and intelligence officials, however, Russia unquestionably poses the preeminent threat to U.S. security interests in Europe. It is now being spoken of in a fashion that should bring back memories of the Cold War era.

"Our highest strategic priority," Scaparrotti insisted, "is to deter Russia from engaging in further aggression and exercising malign influence over our allies and partners. [To this end,] we are... updating our operational plans to provide military response options to defend our European allies against Russian aggression."

The cutting edge of EUCOM's anti-Russian drive is the European Deterrence Initiative (EDI), a project President Obama initiated in 2014 following the Russian seizure of Crimea. Originally known as the European Reassurance Initiative, the EDI is intended to bolster U.S. and NATO forces deployed in the "front-line states" — Estonia, Latvia, Lithuania, and Poland — facing Russia on NATO's "Eastern Front." According to the Pentagon wish list submitted in February, some \$6.5 billion are to be allocated to the EDI in 2019. Most of those funds will be used to stockpile munitions in the front-line states, enhance Air Force basing infrastructure, conduct increased joint military exercises with allied forces, and rotate additional U.S.-based forces into the region. In addition, some \$200 million will be devoted to a Pentagon "advise, train, and equip" mission in Ukraine.

Like his counterpart in the Pacific theater, General Scaparrotti also turns out to have an expensive wish list of future weaponry, including advanced planes, missiles, and other high-tech weapons that, he claims, will counter modernizing Russian forces. In addition, recognizing Russia's proficiency in cyberwarfare, he's calling for a substantial investment in cyber technology and, like Admiral Harris, he cryptically hinted at the need for increased investment in nuclear forces of a sort that might be "usable" on a future European battlefield.

Between East and West: Central Command

Overseeing a startling range of war-on-terror conflicts in the vast, increasingly unstable region stretching from PACOM's western boundary to EUCOM's eastern one is the U.S. Central Command. For most of its modern history, CENTCOM has been focused on counterterrorism and the wars in Iraq, Syria, and Afghanistan in particular. Now, however, even as the previous long war continues, the Command is already beginning to position itself for a new Cold War-revisited version of perpetual struggle, a plan — to resurrect a dated term — to *contain* both China and Russia in the Greater Middle East.

In recent <u>testimony</u> before the Senate Armed Services Committee, CENTCOM commander Army General Joseph Votel concentrated on the status of U.S. operations against ISIS in Syria and against the Taliban in Afghanistan, but he also affirmed that the containment of China and Russia has become an integral part of CENTCOM's future strategic mission:

"The recently published National Defense Strategy rightly identifies the resurgence of great power competition as our principal national security challenge and we see the effects of that competition throughout the region."

Through its support of the Syrian regime of Bashar al-Assad and its efforts to gain influence with other key actors in the region, Russia, Votel claimed, is playing an increasingly conspicuous role in Centcom's AOR. China is also seeking to enhance its geopolitical clout both economically and through a small but growing military presence. Of particular concern, Votel asserted, is the <u>Chinese-managed port</u> at Gwadar in Pakistan on the Indian Ocean and a new <u>Chinese base</u> in Djibouti on the Red Sea, across from Yemen and Saudi Arabia. Such

facilities, he claimed, contribute to China's "military posture and force projection" in CENTCOM's AOR and are signals of a challenging future for the U.S. military.

Under such circumstances, Votel testified, it is incumbent upon CENTCOM to join PACOM and EUCOM in resisting Chinese and Russian assertiveness.

"We have to be prepared to address these threats, not just in the areas in which they reside, but the areas in which they have influence."

Without providing any details, he went on to say,

"We have developed... very good plans and processes for how we will do that."

What that means is unclear at best, but despite Donald Trump's campaign talk about a U.S. withdrawal from Afghanistan, Iraq, and Syria once ISIS and the Taliban are defeated, it seems increasingly clear that the U.S. military is preparing to station its forces in those (and possibly other) countries across CENTCOM's region of responsibility <u>indefinitely</u>, fighting terrorism, of course, but also ensuring that there will be a permanent U.S. military presence in areas that could see intensifying geopolitical competition among the major powers.

#### An Invitation to Disaster

In relatively swift fashion, American military leaders have followed up their claim that the U.S. is in a new long war by sketching the outlines of a containment line that would stretch from the Korean Peninsula around Asia across the Middle East into parts of the former Soviet Union in Eastern Europe and finally to the Scandinavian countries. Under their plan, American military forces — reinforced by the armies of trusted allies — should garrison every segment of this line, a grandiose scheme to block hypothetical advances of Chinese and Russian influence that, in its global reach, should stagger the imagination. Much of future history could be shaped by such an outsized effort.

Questions for the future include whether this is either a sound strategic policy or truly sustainable. Attempting to contain China and Russia in such a manner will undoubtedly provoke countermoves, some undoubtedly difficult to resist, including cyber attacks and various kinds of economic warfare. And if you imagined that a war on terror across huge swaths of the planet represented a significant global overreach for a single power, just wait. Maintaining large and heavily-equipped forces on three extended fronts will also prove exceedingly costly and will certainly conflict with domestic spending priorities and possibly provoke a divisive debate over the reinstatement of the draft.

However, the real question — unasked in Washington at the moment — is: Why pursue such a policy in the first place? Are there not other ways to manage the rise of China and Russia's provocative behavior? What appears particularly worrisome about this three-front strategy is its immense capacity for confrontation, miscalculation, escalation, and finally actual war rather than simply grandiose war planning.

At multiple points along this globe-spanning line — the Baltic Sea, the Black Sea, Syria, the South China Sea, and the East China Sea, to name just a few — forces from the U.S. and China or Russia are already in significant contact, often jostling for position in a potentially

hostile manner. At any moment, one of these encounters could provoke a firefight leading to unintended escalation and, in the end, possibly all-out combat. From there, almost anything could happen, even the use of nuclear weapons. Clearly, officials in Washington should be thinking hard before committing Americans to a strategy that will make this increasingly likely and could turn what is still long-war planning into an actual long war with deadly consequences.

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